



**Republic of the Philippines
Department of Health**

**Philippines COVID-19 Emergency Response
Project (P173877) and First and Second
Additional Financing Projects (P175953 and
P177884)**

**[Draft Version for Appraisal]
ENVIRONMENTAL and SOCIAL
COMMITMENT PLAN (ESCP)**

[October 2021]¹

¹ To be updated to the Negotiation Date in due course.

ENVIRONMENTAL AND SOCIAL COMMITMENT PLAN (ESCP)

1. The Republic of the Philippines (hereinafter the Borrower) through the Department of the Health (hereinafter the DOH) shall implement the Philippines COVID-19 emergency Response Project including the activities to be supported under the Additional Financing (the **Project**), with the involvement of other relevant governmental agencies/departments/units at the national, regional, and local levels on Project implementation as may be necessary. The International Bank for Reconstruction and Development (hereinafter the Bank) has agreed to provide financing for the Project.
2. The Borrower shall carry out the Project in accordance with the Environmental and Social Standards (**ESSs**). To this end, this Environmental and Social Commitment Plan (**ESCP**) sets out material measures and actions to be carried out or caused to be carried out by the Borrower, including the timeframes of the actions and measures, institutional, staffing, training, monitoring and reporting arrangements, grievance management and the environmental and social assessments and instruments to be prepared or updated, disclosed, consulted, adopted and implemented under the ESCP and the ESSs, all in a manner acceptable to the Bank.
3. Implementation of the material measures and actions set out in this ESCP shall be monitored and reported to the Bank by the Borrower as required by the ESCP and the provisions of the Loan Agreement.
4. As agreed by the Bank and the Borrower, this ESCP may be revised from time to time during Project implementation, to reflect adaptive management of Project changes and unforeseen circumstances or in response to assessment of Project performance conducted under the ESCP itself. In such circumstances, the Borrower, through Department of Health shall update the ESCP to reflect the agreed-upon changes. Agreement on changes to the ESCP shall be documented through an exchange of letters signed between the Bank and the Borrower, through Department of Health. The Borrower, through the DOH, shall promptly disclose the updated ESCP.
5. Where Project changes, unforeseen circumstances, or Project performance result in changes to the risks and impacts during Project implementation, the Borrower shall provide additional funds, if needed, to implement actions and measures to address such risks and impacts.

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY/AUTHORITY
MONITORING AND REPORTING			
A	REGULAR REPORTING: Prepare and submit to the Bank regular monitoring reports on the environmental, social, health and safety (ESHS) performance of the Project, including but not limited to, the implementation of the ESCP, status of preparation, and implementation of environmental and social (hereinafter E&S) documents required under the ESCP, stakeholder engagement activities and grievances log.	Quarterly reports shall be submitted no later than 5 days after the end of each reporting period throughout Project implementation.	DOH
B	INCIDENTS AND ACCIDENTS: Promptly notify the Bank of any incident or accident related to the Project which has, or is likely to have, a significant adverse effect on the environment, the affected communities, the public or workers, including, inter alia, any COVID-19 outbreak in the Project area, improper disposal of healthcare wastes from diagnosis, treatment, and immunization activities and incidents related to security and military personnel following incident classification defined in the Environmental and Social Management Framework (ESMF). For incidents related to adverse events following immunization (AEFI), the DOH reporting mechanism for AEFI monitoring and response shall be followed. Provide enough details regarding the incident or accident, indicating immediate measures taken or that are planned to be taken to address it, and any information provided by any contractor and supervising entity, as appropriate. Subsequently, as per the Bank's request, prepare a report on the incident or accident and propose any measures to prevent its recurrence.	Notify the Bank within 48 working hours after learning of the incident or accident following incident classification defined in the ESMF.	DOH, Contractors, and Health Care Facilities
ESS 1: ASSESSMENT AND MANAGEMENT OF ENVIRONMENTAL AND SOCIAL RISKS AND IMPACTS			
1.1	ORGANIZATIONAL STRUCTURE: Maintain Project Director and Project Manager positions, supported by qualified staff and resources to support management of Environment, Social, Health and Safety (ESHS) of the Project. The composition of key staff for ESHS includes a coordinator; environmental specialists, each for civil works and for vaccination activities; a social specialist; a risk communication specialist; a vaccine specialist and a monitoring and evaluation specialist. Additional personnel for the second additional financing are field liaison officers for (1) NCR and North Luzon; (1) Central and South Luzon; and (2) Visayas-Mindanao clusters, one of which will be assigned for BARMM concerns.	By effectiveness for new staff under the Additional Financing Key staff for ESHS maintained throughout Project implementation.	DOH

MATERIAL MEASURES AND ACTIONS	TIMEFRAME	RESPONSIBLE ENTITY/AUTHORITY
<p>1.2 ENVIRONMENTAL AND SOCIAL ASSESSMENT/ MANAGEMENT PLANS AND INSTRUMENT/ CONTRACTORS</p> <p>a. Update and disclose relevant baseline data and include additional risk assessments associated with COVID-19 scale up in the ESMF.</p> <p>b. Implement the ESMF that has been prepared for the Project, in a manner acceptable to the Bank to ensure that individuals or groups who, because of their particular circumstances and vulnerability, may be disadvantaged to access the development benefits resulting from the Project. Assess the ESHS risks and impacts of proposed Project activities, in accordance with the ESMF adopted for the Project and relevant Environmental, Health and Safety Guidelines (EHSGs), and other relevant Good International Industry Practice (GIIP), including relevant World Health Organization (WHO) guidelines.</p> <p>c. Prepare, disclose, consult, adopt and implement any environmental and social management plans (ESMPs), Environmental Code of Practice (ECOP) or other instruments such as the COVID-19 Infection Prevention and Control Checklist and the COVID-19 Waste Management Compliance Checklist or other measures required for the respective Project activities based on the assessment process, in accordance with the ESSs, the ESMF, the EHSGs, and other relevant Good International Industry Practice (GIIP), including relevant WHO guidelines.</p> <p>d. Ensure access to and allocation of Project benefits, including COVID-19 vaccines, in a fair, equitable and inclusive manner, taking into account the needs of individuals or groups who, because of their particular circumstances, may be disadvantaged or vulnerable, in line with the WHO Strategic Advisory Group of Experts on Immunization (SAGE) values framework for the allocation and prioritization of COVID-19 vaccination.</p> <p>e. Incorporate the relevant aspects of this ESCP, including, inter alia, the ESMF, any environmental and social management plans or other instruments, ESS2 requirements, and any other required ESHS measures, into the ESHS specifications of the procurement documents and contracts with contractors and supervising firms. Upon approval, ensure that the contractors and supervising firms comply with the ESHS specifications of their respective contracts.</p>	<p>a. One month following effectiveness</p> <p>b. Throughout the Project implementation.</p> <p>c. Plans/instruments shall be prepared, disclosed, consulted and adopted prior to implementation of specific activities with impacts, and thereafter implemented throughout Project implementation.</p> <p>d. Throughout the Project implementation</p> <p>e. The relevant ESHS measures shall be incorporated into the procurement documents before launching the procurement process for the relevant Project activities and shall thereafter be complied with throughout the carrying out of such activities.</p>	<p>DOH</p> <p>DOH</p> <p>DOH, Contractors, and Health Care Facilities</p> <p>DOH</p> <p>DOH, concerned procurement agencies/ offices</p>

MATERIAL MEASURES AND ACTIONS	TIMEFRAME	RESPONSIBLE ENTITY/AUTHORITY
<p>1.3 ENVIRONMENTAL AND SOCIAL ASSESSMENT/ MANAGEMENT PLANS AND INSTRUMENT/ CONTRACTORS</p> <p>a. Adopt and monitor implementation of procedures, protocols and/or other measures to ensure Project beneficiaries that receive vaccines under the Project do so under a program that does not include forced vaccination and is acceptable to the Bank, as set out in the ESMF.</p> <p>b. Assess climate and disaster risks and mainstream climate change adaptation and disaster risk reduction measures in the Additional Financing activities, for incorporation in the National Deployment and Vaccination Plan (NDVP). Ensure that the various components of the NDVP (e.g., planning and coordination, delivery strategies) are consistent with the provisions of the Climate Change (CC) Act and the Disaster Risk Reduction and Management (DRRM) Act and its instrumentalities, in a manner acceptable to the Bank.</p> <p>c. Assess the ozone depleting potential, chemical safety and environmental-soundness of refrigerants and the energy-efficiency of the cold storages and refrigerated transport of vaccines in accordance with the Philippines' Montreal Protocol phaseout targets, and include the environmental mitigation measures in the ESMPs, to be monitored through the monitoring report requirement to be submitted by the operator/service provider.</p> <p>d. Monitor the number of vaccinated individuals with serious Adverse Events Following Immunization (AEFI) and maintain coordination with the National and Regional Committees for AEFIs.</p> <p>e. Conduct mid-term audit of overall compliance to ESF instruments, COVID-19 Waste Management Compliance Checklist, and CC Act and DRRM Act and its instrumentalities.</p>	<p>a. Throughout the carrying out of such activities.</p> <p>b. Prior to implementation of the relevant Project activities</p> <p>c. Review the type(s) of cold storage refrigerants to be used and ensure compliance to the Montreal Protocol targeted phaseout commitment of the Philippines. Monitoring of the use of cold storage refrigerants, chemical safety and energy-efficiency will be conducted throughout the Project duration.</p> <p>d. Continuous monitoring and reporting of AEFIs and implementation of the relevant guidelines</p> <p>e. Prior to the mid-term review of the Project (MTR).</p>	<p>DOH</p>

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY/AUTHORITY
1.4	<p>EXCLUSIONS: Exclude the following types of activities as ineligible for financing under the Project:</p> <ul style="list-style-type: none"> a. Activities that may cause long term, permanent, unprecedented and/or irreversible (e.g., loss of major natural habitat) adverse impacts. b. Activities that have high probability of causing serious adverse effects to human health and/or the environment not related to COVID-19 treatment c. Activities that may have significant adverse social impacts and may give rise to significant social conflict d. Activities that may involve resettlement or land acquisition or adverse impacts on cultural heritage e. All the other excluded activities set out in the ESMF of the Project. 	a-e. During the assessment process conducted under action 1.2.a. above.	DOH
1.5	<p>CONTINGENT EMERGENCY RESPONSE FINANCING</p> <ul style="list-style-type: none"> a. Prepare, adapt, disclose, consult and adopt any E&S management plans and/or instruments required under the Emergency Response Operation Manual (EROM) and thereafter implement the measures and actions required under the said E&S management plans or instruments, within the timeframes specified in the said E&S management plans and/or instruments. b. Prepare, disclose, consult and adopt an ESMF addendum with the situation-specific environmental and social risk assessments and management measures if the current ESMF measures envisaged do not fit the activities of the CERC. 	<ul style="list-style-type: none"> a. The E&S management plans or instruments shall be prepared, disclosed, consulted, and thereafter adopted before the carrying out of the relevant Project activities under Component 4 (Contingent Emergency Response) of the Project. The E&S management plans or instruments shall be implemented in accordance with their terms, throughout Project implementation. b. Prior to CERC activation. 	DOH

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY/AUTHORITY
ESS 4: COMMUNITY HEALTH AND SAFETY			
4.1	<p>COMMUNITY HEALTH AND SAFETY:</p> <p>a. Relevant aspects of this standard shall be considered, as needed, under action 1.2 above including, inter alia, measures to: minimize the potential for community exposure to communicable diseases; establish and implement appropriate quality management systems to manage the risks and the impacts that services provided and activities carried out under the Project may have on community health and safety; manage the risks of the use of security personnel; manage the risks of labor influx; and prevent and respond to sexual exploitation and abuse, and sexual harassment.</p> <p>b. Incorporate provisions of traffic management and road safety plans in the Term of References (TOR) of third-party vaccine logistic firm(s) and monitor their implementation.</p>	<p>a. Throughout Project implementation</p> <p>b. Prior to procurement of new logistic firm(s) or contract amendment of the existing firm. Monitoring throughout implementation of specific activities in the TOR</p>	DOH
4.2	<p>USE OF MILITARY OR SECURITY PERSONNEL: The following measures shall be adopted, to ensure that the engagement of security or military personnel in the implementation of Project activities for provision of security to Project workers, sites and/or assets, is carried out in accordance with the ESSs:</p> <p>a. Assess the risks and impacts of engagement of the security or military personnel, as part of the assessment referred to in action 1.2 a) above, and implement measures to manage such risks and impacts, <i>Security Management Procedures</i> to be included in the Project ESMF and Project Operations Manual (POM) as indicated in Loan Agreement and guided by the principles of proportionality and Good International Industry Practice (GIIP), and by applicable law, in relation to hiring, rules of conduct, training, equipping, and monitoring of such security or military personnel;</p>	<p>a. Assessment carried out in the same timeframe as action 1.2 a) above and any required measures shall be adopted before deploying security or military personnel under the Project and thereafter implemented throughout Project implementation.</p>	DOH

MATERIAL MEASURES AND ACTIONS	TIMEFRAME	RESPONSIBLE ENTITY/AUTHORITY
<ul style="list-style-type: none"> b. Adopt and enforce standards, protocols and codes of conduct for the selection and use of security or military personnel and screen such personnel to verify that they have not engaged in past unlawful or abusive behavior, including sexual exploitation and abuse (SEA), sexual harassment (SH) or excessive use of force. c. Ensure that such personnel are adequately instructed and trained, prior to deployment and on a regular basis, on the use of force and appropriate conduct (including in relation to civilian-military engagement, SEA and SH, and other relevant areas), as set out in the Project Operations Manual/Vaccine Delivery and Distribution Manual and ESMF. d. Ensure that the stakeholder engagement activities under the Stakeholder Engagement Plan (SEP) include a communication strategy on the involvement of security or military personnel under the Project. e. Ensure that any concerns or grievances regarding the conduct of security or military personnel are received, monitored, documented (taking into account the need to protect confidentiality), resolved through the Project's grievance mechanism (see action 10.2 below). 	<p>b, c and d. Before deploying security or military personnel under the Project and thereafter throughout Project implementation.</p> <p>e. as set out under actions 10.1 and 10.2 respectively.</p>	
ESS 5: LAND ACQUISITION, RESTRICTIONS ON LAND USE AND INVOLUNTARY RESETTLEMENT		
Not relevant.		
ESS 6: BIODIVERSITY CONSERVATION AND SUSTAINABLE MANAGEMENT OF LIVING NATURAL RESOURCES		
Not relevant		
ESS 7: INDIGENOUS PEOPLES/SUB-SAHARAN AFRICAN HISTORICALLY UNDERSERVED TRADITIONAL LOCAL COMMUNITIES		

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY/AUTHORITY
7.1	<p>MEASURES FOR INDIGENOUS PEOPLES: The Project shall be carried out in accordance with the applicable requirements of ESS7, including, inter alia:</p> <p>a. Implement the Stakeholder Engagement Plan (SEP) to ensure meaningful consultations with Indigenous Peoples throughout Project implementation.</p> <p>b. Implement procedures, protocols and/or other measures to ensure that Indigenous Peoples have access to Project benefits in a fair, equitable, inclusive and culturally appropriate manner, including, among others, as relevant, with regards to vaccines in line with the WHO SAGE values framework for the allocation and prioritization of COVID-19 vaccination.</p> <p>c. Implement measures to ensure that Indigenous Peoples are able to access the Project's grievance redress mechanism in a culturally appropriate manner.</p>	<p>a, b, and c. Throughout Project implementation, reporting on a coverage indicator amongst Indigenous Peoples every six months or at the request of the World Bank</p>	<p>DOH, in collaboration with Indigenous Peoples health practitioners and National Commission on Indigenous Peoples as relevant</p>
	<p>d. Report and update the share of population coverage receiving COVID-19 vaccines amongst Indigenous Peoples as part of the monitoring and evaluation indicator as defined in the Project Operation Manual (POM) and NDVP.</p> <p>e. Undertake an analysis of COVID-19 vaccination coverage and implementation practices, including key perceptions on aspects related to equity of access, socio-cultural acceptance, accessibility of public information, vaccine hesitancy and other relevant aspects that may affect the Project implementation in regions with high concentration of Indigenous Peoples.</p>	<p>d) every six months or at the request of the World Bank</p> <p>e) every six months throughout the study period following firm recruitment</p>	<p>DOH, in collaboration with Indigenous Peoples health practitioners and National Commission on Indigenous Peoples as relevant</p>
ESS 8: CULTURAL HERITAGE			
	Not relevant	N/A	N/A
ESS 9: FINANCIAL INTERMEDIARIES			
	Not relevant	N/A	N/A
ESS 10: STAKEHOLDER ENGAGEMENT AND INFORMATION DISCLOSURE			

	MATERIAL MEASURES AND ACTIONS	TIMEFRAME	RESPONSIBLE ENTITY/AUTHORITY
10.1	<p>STAKEHOLDER ENGAGEMENT PLAN: implement a Stakeholder Engagement Plan (SEP) consistent with ESS10, which shall include measures to, inter alia, provide stakeholders with timely, relevant, understandable and accessible information, and consult with them in a culturally appropriate manner, which is free of manipulation, interference, coercion, discrimination and intimidation. The SEP shall also include measures to provide relevant information to the public about the use of security personnel in Project activities, including providing security at health facilities.</p>	<p>Throughout Project implementation, with time-to-time updates as the Project activities are being implemented.</p>	DOH
10.2	<p>GRIEVANCE MECHANISM: maintain an accessible feedback and grievance redress mechanism (or hereinafter FGRM), with adequate resources to promptly and effectively receive and facilitate resolution of concerns and grievances in relation to the Project. The FGRM shall be implemented in a transparent, culturally appropriate and readily accessible manner to all Project-affected parties, at no cost and without retribution, including concerns and grievances filed anonymously, in a manner consistent with ESS10. Grievances shall be documented through the Project’s grievance mechanism and reported to the Bank following incident classification defined in the ESMF.</p> <p>The grievance mechanism shall also receive, register and address concerns and grievances related to the, Sexual Exploitation and Abuse and Sexual Harassment (SEA/SH) and Violence against Children (VAC) in a safe and confidential manner, including through the referral of survivors to gender-based violence service providers.</p> <p>The grievance mechanism shall also receive, register and address concerns arising from unintended health consequences after vaccination especially those resulting in serious AEFIs. The AEFI protocols of the Government of the Philippines and the DOH should also be observed in case of AEFIs attributed to COVID-19 vaccination under the project.</p>	<p>Maintained and enhanced throughout Project implementation.</p>	DOH

MATERIAL MEASURES AND ACTIONS		TIMEFRAME	RESPONSIBLE ENTITY/AUTHORITY
CAPACITY SUPPORT (TRAINING)			
CS1	The DOH and other relevant implementing support staff responsible for the Project, including the E&S Focal Points, to receive orientation on the Project's environmental and social instruments, CoC and prevention of SEA/SH and VAC, the relevant requirements of the ESMF, SEP, LMP, COVID-19 Healthcare Wastes Management Manual (HCWM Manual and Covid19 Waste Management Sourcebook), Green and Safe Health Facilities Manual, ICWMP, WHO guidelines on COVID-19, ESHS plans and instruments, fair, equitable and inclusive access and allocation of Project benefits including on aspects related to equitable access to vaccines, and the roles and responsibilities of different key agencies in the ESF implementation.	Throughout the Project implementation, during staff on-boarding for new Project staff	DOH
CS2	Contractors to receive training on the relevant aspects of the Project's ESF instruments.	Prior to deployment and throughout Project implementation.	DOH
CS3	Security and military personnel to receive training on SEA/SH, VAC and awareness on child protection protocols, on Sexually Transmitted Diseases (STDs) and other communicable diseases.	Prior to deployment and throughout Project implementation.	DOH
CS4	COVID-19 vaccine administration for the program coordinators and implementers, surveillance teams, community health educators and workers and partner agencies to receive capacity building training from the concerned DOH offices.	Prior to the administration of COVID-19 vaccines to target priority populations.	DOH