



Republic of the Philippines  
Department of Health

## CENTRAL OFFICE BIDS AND AWARDS COMMITTEE

### COBAC RESOLUTION NO. 2021-010

04 January 2021

#### RECOMMENDING APPROVAL OF THE AWARD OF CONTRACT FOR THE PROCUREMENT OF SERVICE PROVIDER FOR THE TEMPERATURE- CONTROLLED PACKAGING AND TRANSPORT OF VACCINES INCLUDING DILUENTS

IB NO. 2021-013

**WHEREAS**, a Competitive Bidding for the Service Provider for the Temperature-Controlled Packaging and Transport of Vaccines Including Diluents was conducted in accordance with the Republic Act (RA) 9184 and its 2016 Revised Implementing Rules and Regulations (IRR) through the General Appropriations Act (GAA) of 2021 with a Total Approved Budget for the Contract (ABC) of Two Hundred Million Philippine Pesos (PhP200,000,000.00);

Lot No.	Particular	Qty.	Unit	Total ABC (PhP)
1	Service Provider for the Temperature-Controlled Packaging and Transport of Vaccines Including Diluents	1	Lot	200,000,000.00

**WHEREAS**, 13 October 2020, Terms of Reference (TOR) and Purchase Request (PR) were received from Supply Chain Management Service (SCMS);

**WHEREAS**, on 21 October 2020, the Pre-Procurement Conference took place as scheduled at 10:00 A.M. at the COBAC Conference Room, Department of Health (DOH), to discuss the details of the procurement at hand. Upon deliberation, the COBAC-B decided to proceed with the procurement process upon receipt of revised TOR;

**WHEREAS**, on 26 October 2020, a memorandum dated 22 October 2020 was issued to the End-user, Supply Chain Management Service (SCMS) requesting submission of revised TOR based on the suggestions and recommendations during the Pre-procurement Conference;

**WHEREAS**, on 30 October 2020, a revised TOR was received from SCMS reflecting the changes as discussed during the cited conference;

**WHEREAS**, on 03 November 2020, the Invitation to Bid (IB) was posted in the PhilGEPS and DOH websites and in conspicuous places within the premises of the DOH for a continuous period of seven (7) calendar days;

**WHEREAS**, the Technical Working Group (TWG) was created through the issuance of Department Personnel Order (DPO) COBAC No. 2020-347 dated 10 November 2020;

**WHEREAS**, on 11 November 2020, a Pre-bidding Conference was conducted at 10:00 A.M. at the COBAC Conference Room, DOH, with four (4) prospective bidders attending namely:

1. Airspeed International Corp. (AIC);
2. CBL Freight Forwarder and Courier Express International, Inc. (CFFCEI);
3. GML Cargo Forwarder and Courier Express (GCFCE); and,
4. Nonpareil International Freight & Cargo Services, Inc. (NIFCSI)

RECOMMENDING APPROVAL OF THE AWARD OF CONTRACT FOR THE PROCUREMENT OF SERVICE PROVIDER FOR THE  
TEMPERATURE-CONTROLLED PACKAGING AND TRANSPORT OF VACCINES INCLUDING DILUENTS

IB NO. 2021-013

**WHEREAS**, on 16 November 2020, Minutes of Meeting of the Pre-Bidding Conference was posted in the DOH website;

**WHEREAS**, Bid Bulletin No. 1 dated 17 November 2020, was issued to modify/ amend the bidding document particularly Section VIII. Checklist of Technical and Financial Documents;

**WHEREAS**, on 25 November 2020, the Submission and Opening of Bids took place as scheduled at 9:00 AM, at the COBAC Conference Room, DOH. One (1) prospective bidder purchased the bidding document and subsequently submitted its proposal, namely, NIFCSI Joint Venture (JV) with Pharmaserv Express Inc. (PEI);

**WHEREAS**, the first envelope, containing the Eligibility and Technical Documents was opened and the presence, completeness and correctness of all the documents were verified by the COBAC-B in the presence of the prospective bidder's representative. Upon checking, NIFCSI JV with PEI was declared "ELIGIBLE;"

**WHEREAS**, the second envelope, containing the Financial Proposal was opened and the presence, completeness and correctness of the Financial Documents were verified by the COBAC-B in the presence of the bidder's representative. Upon examination, the lone "ELIGIBLE" bidder was rated "PASSED" and subsequently its proposal was read out publicly and posted in the Abstract of Bids, to wit:

Name of Company				NIFCSI JV with PEI
Bid Security				Bid Security Declaration
Amount				N/A
Validity				120 calendar days
REMARKS				Eligible/Passed
LOT NO.	Description	Qty.	Unit	TOTAL ABC (Php)  BID PRICE AS READ (Php)/ SUM OF TOTAL RATE
1	Service Provider for the Temperature-Controlled Packaging and Transport of Vaccines Including Diluents	1	lot	200,000,000.00  1,054,364.00

**WHEREAS**, NIFCSI JV with PEI was declared as the single bidder as read subject to further arithmetical review and correction of the financial proposal, if necessary, and post-qualification;

**WHEREAS**, on the same date, the evaluation of the financial proposal of NIFCSI JV with PEI was undertaken by the designated TWG-Financial Evaluator;

**WHEREAS**, on 27 November 2020, the TWG-Financial submitted the Abstract of Bids as Calculated, to wit:

Lot No. 1: Service Provider for the Temperature-Controlled Packaging and Transport of Vaccines Including Diluents

Bidder's Rank	Name of Company	ABC (Php)	Bid Price as Calculated (Php) SUM OF TOTAL RATE	% Variance from ABC
Single Calculated Bid (SCB)	NIFCSI JV with PEI	200,000,000.00	1,054,364.00	0.00

WHEREAS, on 01 December 2020, the Abstract of Bids as Calculated was presented to the COBAC-B during its 6<sup>th</sup> Regular Meeting. Upon deliberation, the Committee confirmed the basis of the contract and the rates to be applied by the DOH and that will be exacted by the Service Provider are the rates indicated below but the cumulative cost or amount of the services provided must not exceed Php200,000,000.00 if the SCB will be declared as the Single Calculated and Responsive Bid (SCRB). Subsequently, the Committee decided to proceed with the Post-qualification of the SCB, namely NIFCSI JV with PEI;

Lot No.	Particular	Qty	Unit	BID OFFER						SUM OF TOTAL RATE (PhP)	Total Contract Price (PhP)	
				REGION	FREIGHT			Rate for the use of TRANSPORT BOX	HANDLING			
					LAND	SEA	AIR					
					Rate / cbm	Rate / cbm	Rate/Kg					Rate / Box
1	Service Provider for the Temperature- Controlled Packaging and Transport of Vaccines Including Diluents	1	lot	NCR	9,500.00				13,500.00	1,500.00	1,050,364.00	200,000,000.00
				CAR	11,000.00				13,500.00	1,500.00		
				1	11,000.00			85.00	13,500.00	1,500.00		
				2	11,000.00			85.00	13,500.00	1,500.00		
				3	11,000.00			85.00	13,500.00	1,500.00		
				4A	9,500.00				13,500.00	1,500.00		
				Cavite	11,000.00				13,500.00	1,500.00		
				Quezon	11,000.00				13,500.00	1,500.00		
				Laguna	11,000.00				13,500.00	1,500.00		
				Batangas	11,000.00				13,500.00	1,500.00		
				4B	9,500.00				13,500.00	1,500.00		
				Marinduque				148.00	13,500.00	1,500.00		
				Oriental Mindoro				148.00	13,500.00	1,500.00		
				Calapan City				148.00	13,500.00	1,500.00		
				Occidental Mindoro				148.00	13,500.00	1,500.00		
				Palawan			35.00	152.00	13,500.00	1,500.00		
				Puerto Princesa City				155.00	13,500.00	1,500.00		
				Coron				168.00	13,500.00	1,500.00		
				Romblon				158.00	13,500.00	1,500.00		
				V	11,000.00			148.00	13,500.00	1,500.00		
				Masbate	12,500.00			158.00	13,500.00	1,500.00		
				VI			35.00	178.00	13,500.00	1,500.00		
				Aklan			35.00	175.00	13,500.00	1,500.00		

Lot No.	Particular	Qty	Unit	BID OFFER						SUM OF TOTAL RATE (PhP)	Total Contract Price (PhP)
				REGION	FREIGHT			Rate for the use of TRANSPORT BOX	HANDLING		
					LAND Rate / cbm	SEA Rate / cbm	AIR Rate/Kg				
1	Service Provider for the Temperature- Controlled Packaging and Transport of Vaccines Including Diluents	1	lot	Capiz		35.00	175.00	13,500.00	1,500.00	1,050,364.00	200,000,000.00
				Iloilo Province		30.00	178.00	13,500.00	1,500.00		
				Negros Oriental		35.00	175.00	13,500.00	1,500.00		
				Negros Occidental		30.00	178.00	13,500.00	1,500.00		
				Bacolod City		35.00	178.00	13,500.00	1,500.00		
				VII		30.00	178.00	13,500.00	1,500.00		
				Bohol		35.00	178.00	13,500.00	1,500.00		
				Negros Oriental		35.00	178.00	13,500.00	1,500.00		
				Siquijor		30.00	175.00	13,500.00	1,500.00		
				Dumaguete City		35.00	178.00	13,500.00	1,500.00		
				Tagbilaran City		30.00	178.00	13,500.00	1,500.00		
				VIII		35.00	178.00	13,500.00	1,500.00		
				IX		30.00	180.00	13,500.00	1,500.00		
				Dipolog City		35.00	178.00	13,500.00	1,500.00		
				Zamboanga del Norte		35.00	178.00	13,500.00	1,500.00		
				Zamboanga del Sur		30.00	180.00	13,500.00	1,500.00		
				Zamboanga		35.00	180.00	13,500.00	1,500.00		
				Dapitan City		30.00	178.00	13,500.00	1,500.00		
				X		33.00	180.00	13,500.00	1,500.00		
				Cagayan de Oro		30.00	180.00	13,500.00	1,500.00		
				XI		35.00	180.00	13,500.00	1,500.00		
				XII		30.00	180.00	13,500.00	1,500.00		

Lot No.	Particular	Qty	Unit	BID OFFER						SUM OF TOTAL RATE (PhP)	Total Contract Price (PhP)
				REGION	FREIGHT			Rate for the use of TRANSPORT BOX	HANDLING		
					LAND Rate / cbm	SEA Rate / cbm	AIR Rate/Kg				
1	Service Provider for the Temperature- Controlled Packaging and Transport of Vaccines Including Diluents	1	lot	General Santos City		35.00	178.00	13,500.00	1,500.00	1,050,364.00	200,000,000.00
				Sarangani		30.00	178.00	13,500.00	1,500.00		
				Cotabato		35.00	180.00	13,500.00	1,500.00		
				South Cotabato		35.00	180.00	13,500.00	1,500.00		
				CARAGA		35.00	180.00	13,500.00	1,500.00		
				ARMM		35.00	180.00	13,500.00	1,500.00		
				Basilan			296.00	13,500.00	1,500.00		
				Lamitan			296.00	13,500.00	1,500.00		
				Lanao Sur			178.00	13,500.00	1,500.00		
				Lanao del Norte			178.00	13,500.00	1,500.00		
				Marawi City			180.00	13,500.00	1,500.00		
				Maguindanao			178.00	13,500.00	1,500.00		
				Sulu			298.00	13,500.00	1,500.00		
				Jolo, Sulu			298.00	13,500.00	1,500.00		
				Tawi-tawi			298.00	13,500.00	1,500.00		
				Total	140,000.00	1,028.00	9,336.00	810,000.00	90,000.00		
				Total Rate = Freight (Land + Sea + Air) + Rental of Transport Box + Handling							1,050,364.00

**WHEREAS**, on the same date, the COBAC-B issued a letter to NIFCSI JV with PEI, requesting for the submission of the Post-qualification requirements within a non-extendable period of five (5) calendar days upon receipt of the notification;

**WHEREAS**, on 07 December 2020, NIFCSI JV with PEI submitted its Post-Qualification requirements. Pursuant to Section 38.2 of the 2016 IRR of RA 9184 in case the deadline for each activity falls on a non-working day (i.e. Saturday and Sunday), legal holiday, or special non-working holiday, the deadline shall be the next working day. Hence, the submission of post-qualification requirements still comply with the conditions under RA9184;

**WHEREAS**, on the same date, the detailed evaluation of the eligibility, technical requirements and post-qualification documents of the SCB were undertaken by the designated TWG to verify, validate and ascertain all the cited the documents;

**WHEREAS**, on 10 December 2020, the TWG submitted their respective reports citing the following findings:

<b>TWG</b>	<b>REQUIREMENTS</b>	<b>FINDINGS</b>
<b>Legal</b>	Single Largest Completed Contract (SLCC)	Clarify the amount of <b>PhP197,740,001.09</b> . The original contract was awarded at the amount of PhP 35,000,000.00.
	Joint Venture Agreement (JVA)	The <b>date</b> of JVA was made and executed were not indicated.
	SEC Registration with General Information Sheet	Request Pharnaserv Express, Inc to provide a document which attest that it reported to the SEC that it did not hold its Annual Stockholders Meeting for CY 2020.
<b>Technical</b>	Responsive	
<b>Legal</b>	Responsive	

**WHEREAS**, on the same date, the consolidated TWG reports were presented to the COBAC-B during its 8<sup>th</sup> Meeting. Upon deliberation, the Committee concurred with the TWG recommendation to clarify the cited findings;

**WHEREAS**, on 11 December 2020, the COBAC-B requested approval from the Head of the Procuring Entity (HoPE) to extend the Post-Qualification process pursuant to Section 34.8 of RA 9184 and its 2016 IRR, and was subsequently approved;

**WHEREAS**, on 14 December 2020, the COBAC-B issued a letter to NIFCSI JV with PEI through electronic mail (email) requesting to clarify the finding of the TWG-Legal;

**WHEREAS**, on 16 December 2020, NIFCSI JV with PEI submitted their response to the request for clarification and was subsequently forwarded to the TWG-Legal for evaluation;

**WHEREAS**, on the same date, the cited response was presented to the COBAC-B during its 9<sup>th</sup> Regular Meeting. Upon review and deliberation, the COBAC-B declared the bid of NIFCSI JV with PEI, “post-qualified”, once the TWG-Legal finds the bid “responsive;”

**WHEREAS**, on 17 December 2020, the TWG-Legal found the bid of NIFCSI JV with PEI “responsive” and submitted its post-qualification report;

**WHEREAS**, on 23 December 2020, the TWG submitted the final Bid Evaluation and Post-Qualification Report (BEPQR) citing the bid of the NIFCSI JV with PEI, “responsive” to all the requirements and conditions specified in the bidding documents;

**WHEREAS**, on the same date, the BEPQR were presented to the COBAC-B. The Committee reviewed and deliberated the TWG reports as well as the documents submitted by the SCB for the lot listed below and the following are the salient points of the deliberation:

Lot No.	Description	Name of Bidder	Bidder's Rank	ABC (PhP)	Bid Price (PhP) Sum of Total Rate	Total Contract Price (PhP)	TWG		COBAC	
							Finding	Recommendation	Finding	Recommendation
1	Service Provider for the Temperature-Controlled Packaging and Transport of Vaccines Including Diluents	NIFCSI JV with PEI	SCB	200,000,000.00	1,054,364.00	200,000,000.00	The SCB passed the post qualification and found to have complied with the legal, technical and financial requirements	<b>Responsive</b>	<ul style="list-style-type: none"> <li>COBAC conforms with the recommendation of the TWG.</li> <li>NIFCSI JV with PEI is determined to be responsive and have complied to all the requirements and conditions as specified in the Philippine Bidding Documents and recommended for the award of contract.</li> </ul>	<b>Single Calculated and Responsive Bid (SCRB)</b>

**WHEREAS**, at the time of the signing of this resolution, there is no pending incident, no pending Request for Reconsideration, no pending Protest and the COBAC-B followed the requirements set forth in RA 9184;

NOW THEREFORE, on the basis of the above, the herein members of the COBAC-B HEREBY RESOLVES to recommend the award of contract to **Nonpareil International Freight and Cargo Services, Inc. Joint Venture with Pharmaserv Express, Inc.** determined as the Single Calculated and Responsive Bid with a Total Contract Price of **Two Hundred Million Philippine Pesos (PhP200,000,000.00)** inclusive of taxes for the lot listed below:

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				REGION	FREIGHT			Rate for the use of TRANSPORT BOX	HANDLING			
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RECOMMENDING APPROVAL OF THE AWARD OF CONTRACT FOR THE PROCUREMENT OF SERVICE PROVIDER FOR THE TEMPERATURE-CONTROLLED PACKAGING AND TRANSPORT OF VACCINES  
INCLUDING DILUENTS


IB NO. 2021-013

Lot No.	Particular	Qty	Unit	BID OFFER						SUM OF TOTAL RATE (PhP)	Total Contract Price (PhP)
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					LAND	SEA	AIR				
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1	Service Provider for the Temperature- Controlled Packaging and Transport of Vaccines Including Diluents	1	lot	General Santos City		35.00	178.00	13,500.00	1,500.00	1,050,364.00	200,000,000.00
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				Sulu			298.00	13,500.00	1,500.00		
				Jolo, Sulu			298.00	13,500.00	1,500.00		
				Tawi-tawi			298.00	13,500.00	1,500.00		
				Total	140,000.00	1,028.00	9,336.00	810,000.00	90,000.00		
				Total Rate = Freight (Land + Sea + Air) + Rental of Transport Box + Handling						1,050,364.00	200,000,000.00

JAN 15 2021

Signed this \_\_\_\_ day of \_\_\_\_ 2021 at the Department of Health, San Lazaro Compound, Sta. Cruz, Manila.

CENTRAL OFFICE BIDS AND AWARDS COMMITTEE-B

  
CHARITY L. TAN, MA  
Regular Member

  
ALLAN A. EVANGELISTA, MD, MCHM  
Regular Member


  
ARNEL Z. RIVERA, MD, FPAFP, MHA, IDHA  
Regular Member

  
AELI ANNIE GRACE P. SUDIACAL, MD, MPH  
Vice-Chairperson

  
GERARDO V. BAYUGO, MD, MPH, CESO I  
Undersecretary of Health  
Chairperson

  
1/17/21

By Authority of the Secretary of Health:

  
MA. CAROLINA VIDAL-TAIÑO, CPA, MGM, CESO I  
Undersecretary of Health  
Procurement Service and Supply Chain Management Team

FEB 03 2021